S. 1378

To amend chapter 35 of title 44, United States Code, for the purpose of facilitating compliance by small businesses with certain Federal paperwork requirements, to establish a task force to examine the feasibility of streamlining paperwork requirements applicable to small businesses, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 15, 1999

Mr. VOINOVICH (for himself and Mrs. LINCOLN) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

A BILL

To amend chapter 35 of title 44, United States Code, for the purpose of facilitating compliance by small businesses with certain Federal paperwork requirements, to establish a task force to examine the feasibility of streamlining paperwork requirements applicable to small businesses, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Small Business Paper-
- 5 work Reduction Act Amendments of 1999".

1 SEC. 2. FACILITATION OF COMPLIANCE WITH FEDERAL PA-2 PERWORK REQUIREMENTS.

- 3 (a) Requirements Applicable to the Director
- 4 OF OMB.—Section 3504(c) of chapter 35 of title 44,
- 5 United States Code (commonly referred to as the "Paper-
- 6 work Reduction Act"), is amended—
- 7 (1) in paragraph (4), by striking "; and" and 8 inserting a semicolon;
- 9 (2) in paragraph (5), by striking the period and inserting a semicolon; and
- 11 (3) by adding at the end the following new 12 paragraphs:
 - "(6) publish in the Federal Register on an annual basis a list of the requirements applicable to small-business concerns (within the meaning of section 3 of the Small Business Act (15 U.S.C. 631 et seq.)) with respect to collection of information by agencies, organized by North American Industrial Classification System code and industrial/sector description (as published by the Office of Management and Budget), with the first such publication occurring not later than one year after the date of the enactment of the Small Business Paperwork Reduction Act Amendments of 1999; and
 - "(7) make available on the Internet, not later than one year after the date of the enactment of

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1	such Act, the list of requirements described in para-
2	graph (6).".
3	(b) Establishment of Agency Point of Con-
4	TACT; SUSPENSION OF FINES FOR FIRST-TIME PAPER-
5	WORK VIOLATIONS.—Section 3506 of such chapter is
6	amended by adding at the end the following new sub-
7	section:
8	"(i)(1) In addition to the requirements described in
9	subsection (c), each agency shall, with respect to the col-
10	lection of information and the control of paperwork—
11	"(A) establish one point of contact in the agen-
12	cy to act as a liaison between the agency and small-
13	business concerns (within the meaning of section 3
14	of the Small Business Act (15 U.S.C. 631 et seq.))
15	and
16	"(B) in any case of a first-time violation by a
17	small-business concern of a requirement regarding
18	collection of information by the agency, provide that
19	no civil fine shall be imposed on the small-business
20	concern unless, based on the particular facts and cir-
21	cumstances regarding the violation—
22	"(i) the head of the agency determines that
23	the violation has the potential to cause serious
24	harm to the public interest.

1	"(ii) the head of the agency determines
2	that failure to impose a civil fine would impede
3	or interfere with the detection of criminal activ-
4	ity;
5	"(iii) the violation is a violation of an in-
6	ternal revenue law or a law concerning the as-
7	sessment or collection of any tax, debt, revenue,
8	or receipt;
9	"(iv) the violation is not corrected on or
10	before the date that is six months after the date
11	of receipt by the small-business concern of noti-
12	fication of the violation in writing from the
13	agency; or
14	"(v) except as provided in paragraph (2),
15	the head of the agency determines that the vio-
16	lation presents a danger to the public health or
17	safety.
18	"(2)(A) In any case in which the head of an agency
19	determines that a first-time violation by a small-business
20	concern of a requirement regarding the collection of infor-
21	mation presents a danger to the public health or safety,
22	the head of the agency may, notwithstanding paragraph
23	(1)(B)(v), determine that a civil fine should not be im-
24	posed on the small-business concern if the violation is cor-

- 1 rected within 24 hours of receipt of notice in writing by
- 2 the small-business concern of the violation.
- 3 "(B) In determining whether to provide a small-busi-
- 4 ness concern with 24 hours to correct a violation under
- 5 subparagraph (A), the head of the agency shall take into
- 6 account all of the facts and circumstances regarding the
- 7 violation, including—
- 8 "(i) the nature and seriousness of the violation,
- 9 including whether the violation is technical or inad-
- vertent or involves willful or criminal conduct;
- 11 "(ii) whether the small-business concern has
- made a good faith effort to comply with applicable
- laws, and to remedy the violation within the shortest
- 14 practicable period of time;
- 15 "(iii) the previous compliance history of the
- small-business concern, including whether the small-
- business concern, its owner or owners, or its prin-
- cipal officers have been subject to past enforcement
- 19 actions; and
- 20 "(iv) whether the small-business concern has
- obtained a significant economic benefit from the vio-
- 22 lation.
- 23 "(3) In any case in which the head of the agency im-
- 24 poses a civil fine on a small-business concern for a first-
- 25 time violation of a requirement regarding collection of in-

- 1 formation which the agency head has determined presents
- 2 a danger to the public health or safety, and does not pro-
- 3 vide the small-business concern with 24 hours to correct
- 4 the violation, the head of the agency shall notify Congress
- 5 regarding such determination not later than 60 days after
- 6 the date that the civil fine is imposed by the agency.
- 7 "(4) Notwithstanding any other provision of law, no
- 8 State may impose a civil penalty on a small-business con-
- 9 cern, in the case of a first-time violation by the small-busi-
- 10 ness concern of a requirement regarding collection of in-
- 11 formation under Federal law, in a manner inconsistent
- 12 with the provisions of this subsection.".
- 13 (c) Additional Reduction of Paperwork for
- 14 CERTAIN SMALL BUSINESSES.—Section 3506(c) of title
- 15 44, United States Code, is amended—
- 16 (1) in paragraph (2)(B), by striking "; and"
- and inserting a semicolon;
- 18 (2) in paragraph (3)(J), by striking the period
- and inserting "; and"; and
- 20 (3) by adding at the end the following new
- 21 paragraph:
- 22 "(4) in addition to the requirements of this
- chapter regarding the reduction of paperwork for
- small-business concerns (within the meaning of sec-
- tion 3 of the Small Business Act (15 U.S.C. 631 et

1	seq.)), make efforts to further reduce the paperwork
2	burden for small-business concerns with fewer than
3	25 employees.".
4	SEC. 3. ESTABLISHMENT OF TASK FORCE TO STUDY
5	STREAMLINING OF PAPERWORK REQUIRE-
6	MENTS FOR SMALL-BUSINESS CONCERNS.
7	(a) In General.—Chapter 35 of title 44, United
8	States Code, is further amended by adding at the end the
9	following new section:
10	"§ 3521. Establishment of task force on feasibility of
11	streamlining information collection re-
12	quirements
13	"(a) There is hereby established a task force to study
14	the feasibility of streamlining requirements with respect
15	to small-business concerns regarding collection of informa-
16	tion (in this section referred to as the 'task force').
17	"(b) The members of the task force shall be ap-
18	pointed by the Director, and shall include the following:
19	"(1) At least two representatives of the Depart-
20	ment of Labor, including one representative of the
21	Bureau of Labor Statistics and one representative of
22	the Occupational Safety and Health Administration.
23	"(2) At least one representative of the Environ-
24	mental Protection Agency.

1	"(3) At least one representative of the Depart-
2	ment of Transportation.
3	"(4) At least one representative of the Office of
4	Advocacy of the Small Business Administration.
5	"(5) At least one representative of each of two
6	agencies other than the Department of Labor, the
7	Environmental Protection Agency, the Department
8	of Transportation, and the Small Business Adminis-
9	tration.
10	"(6) At least two representatives of the Depart-
11	ment of Health and Human Services, including one
12	representative of the Health Care Financing Admin-
13	istration.
14	"(c) The task force shall examine the feasibility of
15	requiring each agency to consolidate requirements regard-
16	ing collections of information with respect to small-busi-
17	ness concerns, in order that each small-business concern
18	may submit all information required by the agency—
19	"(1) to one point of contact in the agency;
20	"(2) in a single format, or using a single elec-
21	tronic reporting system, with respect to the agency;
22	and
23	"(3) on the same date.
24	"(d) Not later than one year after the date of the
25	enactment of the Small Business Paperwork Reduction

- 1 Act Amendments of 1999, the task force shall submit a
- 2 report of its findings under subsection (c) to the chairmen
- 3 and ranking minority members of the Committee on Gov-
- 4 ernment Reform and Oversight and the Committee on
- 5 Small Business of the House of Representatives, and the
- 6 Committee on Governmental Affairs and the Committee
- 7 on Small Business of the Senate.
- 8 "(e) As used in this section, the term 'small-business
- 9 concern' has the meaning given that term under section
- 10 3 of the Small Business Act (15 U.S.C. 631 et seq.).".
- 11 (b) Conforming Amendment.—The table of sec-
- 12 tions at the beginning of such chapter is amended by add-
- 13 ing at the end the following new item:

"3521. Establishment of task force on feasibility of streamlining information collection requirements.".

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